

Jim Doyle
Governor



Reggie Bicha
Secretary

State of Wisconsin
Department of Children and Families

201 East Washington Avenue, Room G200
P.O. Box 8916
Madison, WI 53708-8916

Telephone: 608-266-8684
Fax: 608-261-6972
dcf.wisconsin.gov

December 17, 2010

Mr. Earl Johnson, Director
Office of Family Assistance
Administration for Children and Families
U.S. Department of Health and Human Services
370 L'Enfant Promenade, S.W.
Washington, D.C. 20447

Dear Mr. Johnson:

I am writing to send you Wisconsin's Annual Report on its Temporary Assistance for Needy Families (TANF) program and its State Maintenance of Effort (MOE) programs for Federal Fiscal Year (FFY) 2010 in fulfillment of the requirements under 45 CFR 265.9.

As outlined in the Administration for Children and Families' (ACF) Program Instructions, we have submitted the report electronically using the Online Data Collection (OLDC) system. The report is divided into two sections. The first section, identified as Attachment A, responds to questions on Wisconsin's TANF programs as required under 45 CFR 265.9. The second section, identified as Attachment B, provides information on Wisconsin's MOE programs. Both sections of the report are on ACF's required form, the ACF-204.

Please contact Julie Kerksick, Division Administrator, Division of Family and Economic Security, Department of Children and Families, 201 E. Washington Avenue, P.O. Box 8916, Madison, WI 53708-8916, (608) 266-8718 regarding any correspondence or questions related to this submittal.

Sincerely,

A handwritten signature in black ink, appearing to read 'Reggie L. Bicha'.

Reggie L. Bicha
Secretary

Enclosures

cc: Kent Wilcox, Regional Administrator, ACF Region V

Attachment A

Annual Report on TANF Programs under 45 CFR 265.9(b) FFY 2010

The Temporary Assistance for Needy Families (TANF) funding is used for a number of Wisconsin initiatives intended to help low-income families achieve self-sufficiency. The most intensive of these initiatives is the Wisconsin Works (W-2) program, which provides work training and/or cash assistance to eligible individuals with children who have personal or family-related barriers to employment. Other TANF-funded initiatives include kinship care payments, supplemental payments to caretakers receiving Supplemental Security Income (SSI) benefits, support services for unemployed and underemployed non-custodial parents with past-due child support, emergency assistance, youth violence diversion, domestic violence services, and other supports to help needy families. Wisconsin's TANF State Plan provides a description of each of these initiatives as well as a comprehensive overview of the W-2 program delivery system. The State Plan can be found on the Wisconsin Department of Children and Families' website at: <http://dcf.wisconsin.gov/tanf/tanfstateplans.htm>.

1. The State's definition of each work activity.

The TANF regulations at 45 CFR 261.30 set forth the 12 categories of work activities listed in Section 407(d) of the Social Security Act for purposes of determining the State's required minimum work participation rate(s). The TANF regulations at 45 CFR 261.2 provides the relevant definitions of the 12 work activities. Therefore, please indicate the activities that fall within each category or work activity.

1. Unsubsidized Employment

W-2 Program - Working Full-Time

This activity is reported by local W-2 agencies when participants are working in unsubsidized employment 30 or more hours per week (or an average of 30 hours per week or more for the month). If the participant works more than one job and the sum of hours worked for all jobs meets 30 or more hours per week (or an average of 30 hours per week or more for the month), the Working Full-Time activity is reported.

W-2 Program - Working Part-Time

This activity is reported by local W-2 agencies when participants are working in unsubsidized employment less than 30 hours per week (or an average of less than 30 hours per week for the month).

2. Subsidized Private Sector Employment

W-2 Program - Real Work Real Pay Pilot Project

Beginning June 1, 2008 through December 31, 2009, the Wisconsin W-2 program provided work subsidies up to the federal minimum wage and 100 percent of the employer-paid taxes for the employee (the W-2 participant) for up to 100 individuals for a period of six months per participant. The pilot was conducted in three geographic areas of the state, including two urban and one rural.

W-2 Program - Trial Jobs

The local W-2 agency pays an employer up to \$300 per month for full-time employment and a pro-rated share of this amount for part-time employment for up to three months. Participants may receive a three-month extension under certain circumstances.

3. *Subsidized Public Sector Employment*

Wisconsin did not report any Subsidized Public Sector Employment activities for FFY 09.

4. *Work Experience*

W-2 Work Experience

This activity is reported when participants are in a supervised unpaid work activity with either: a public business or organization; a private not-for-profit business or organization; or a private-for-profit business or organization. The activity must serve a useful public purpose or be a project whose cost is partially or wholly offset by revenue generated by such projects. The program agency must provide Worker's Compensation liability for the Work Experience job site. The job site must have a work training site supervisor.

5. *On-the-Job Training*

Wisconsin did not report any On-the-Job Training activities for FFY 09.

6. *Job Search and Job Readiness*

W-2 participants may be assessed or receive the following services, at the determination of the local W-2 agency, in preparation for seeking or obtaining employment:

a) Mental Health Counseling

This activity is reported when participants are engaged in non-medical mental health counseling that has been prescribed by a mental health professional.

b) AODA Assessment

This activity is reported when participants are involved in an alcohol and other drug abuse (AODA) assessment by a qualified AODA provider.

c) Disability and Learning Assessment

This activity is reported when participants are involved in a formal assessment by the Division of Vocational Rehabilitation (DVR) or other qualified assessing agency. This assessment is intended to identify the appropriate level of work, needed accommodations and the learning capacity of the W-2 participant.

d) Physician's Assessment

This activity is reported when participants are involved in a physician's assessment to determine the W-2 participant's physical limitations related to his/her ability to work due to medical conditions.

e) Occupational Testing

This activity is reported when W-2 participants are engaged in testing related to employment/job search. Testing may include aptitude, skills, and interest testing and interpretation.

f) Mental Health Assessment

This activity is reported when W-2 participants are involved in a mental health assessment by a qualified mental health provider.

g) AODA Counseling

This activity is reported when participants attend AODA counseling prescribed by an AODA-related health care professional.

h) Career Planning & Counseling

Career Planning & Counseling activities are reported when W-2 participants receive services assessing the participants' career interests and guidance in the career planning process. Examples of this activity include: career assessments; educational needs assessments; career exploration/job shadowing; reviewing labor market information and training opportunities; and career guidance and counseling.

i) Employment Search

Employment Search activities are reported when participants are engaged in employment search that is tailored to the needs of the individual and includes some or all of the following activities: time used to research prospective employers; making contact with prospective employers whether by phone, in-person or via internet to learn of job openings; completing applications for vacancies; preparing for job interviews; and interviewing for jobs.

The Employment Search activity may be completed independently or in a group setting. When traveling to job interviews, the travel time between interviews may be counted towards hours of participation. Travel time to the first job interview and the time spent returning home after the last job interview cannot be counted.

j) Job Readiness/Motivation

Job Readiness/Motivation activities are reported when participants are engaged in classes/activities specifically designed to prepare them for work. Activities include, but are not limited to, learning general workplace expectations, work behavior and job retention skills necessary to compete successfully in the labor market.

A high quality job readiness program uses various techniques and approaches to build self-esteem and increase self-confidence. Attendance at scheduled sessions must last one hour or more in length. Examples of job readiness/motivation sessions include: workshops on effective job seeking and interviewing skills; instruction in workplace expectations (including instruction on appropriate attire); workshops on self-esteem, goal setting, etc.; and courses on basic computer skills and use of internet. The activities may be completed independently or in a group setting.

k) Physical Rehabilitation

This activity is reported when participants are engaged in an activity that meets the following criterion: 1) determined to be medically necessary; 2) anticipated to last six months or less; and 3) geared towards helping the individual recover from a medical condition so that s/he may enter or re-enter the workforce. The determination that the activity is medically necessary and the expectation that the rehabilitation activity will last six months or less must be certified by a qualified medical or mental health professional. This activity is not assigned when a participant is in the process of applying for SSI or SSDI and the W-2 agency or another agency is providing application/advocacy services.

l) Life Skills

This activity is reported when participants are engaged in activities that teach basic life skills that allow them to succeed in the workforce. Activities may include: balancing life and work; budgeting; household management; interpersonal skills; decision making skills; and time management.

m) Career Advancement Services

This activity is reported when employed participants are exploring and pursuing career advancement opportunities. An actual career advancement plan is to be developed, describing the steps and actions required to meet career advancement goals. Other acceptable activities include: assisting the participant in accessing career advancement services, such as undergoing further occupational assessment; and/or enrolling in appropriate education/training programs; or accessing career advancement opportunities offered through the employer.

The length of the career advancement services reflect the time spent developing the career plan and doing career exploration.

n) Job Retention Services

This activity is reported when services are provided directly to W-2 participants to assist them in maintaining unsubsidized employment. The types of services that can be provided include: reviewing workplace demands and employer expectations; strategies to help the individual stay employed; job specific problem solving; and crisis resolution.

o) Mentor/Coach

This activity is reported when participants are assigned hours in which they are required to interact with their mentor/coach. Mentoring pairs more skilled or experienced individuals with a newly employed participant to help him/her succeed in the workplace. The W-2 agency or participating employer maintains ongoing supervision of, and support for, mentors.

7. *Community Service Program*

Wisconsin did not report any Community Service Program activities for FFY 09.

8. *Vocational Educational Training*

W-2 Program - Technical College Activities

This activity is reported when participants are: 1) enrolled full-time (up to 15 hours per week) in a technical college program; and 2) employed or assigned 25 hours of work training activities per week.

W-2 Program - Job Skills Training

The Job Skills Training activity is reported when participants are engaged in training for vocational skills required within a specific profession. The training will provide skills to help the participant obtain employment or to advance or adapt to the changing demands of the workplace. Training may include customized skills training to meet the needs of a specific employer or it can be general training that prepares an individual for a specific occupation within a particular employment sector. The training activity must be specific to the participant's immediate employment goal. The entire training must consist of a minimum of 40 hours of class room instruction to count as job skills training. Examples of job skills training include: welding; hospitality; data entry; medical assistants; and legal assistants.

W-2 Program - Vocational Basic Education

The Vocational Basic Education activity is reported when participants are engaged in an Adult Basic Education course as part of a job skills training program. The course must be of limited duration and be a necessary or regular part of the job skills training. Adult Basic Education is instruction designed to focus on the areas of reading, mathematics, communication skills, social

studies, physical sciences, health, and career education. Adult Basic Education consists of three levels:

Level 1, or Beginning Adult Basic Education: Instruction designed for adults whose academic functioning level is comparable to grades 0 – 5.9.

Level 2, or Intermediate Adult Basic Education: Instruction designed for adults whose academic functioning level is comparable to grades 6.0 – 8.9.

Level 3, or Adult Secondary Education: Instruction which delivers competencies, academic or occupational, comparable to that offered in secondary schools (grades 9.0 – 12.9).

W-2 Program – Vocational English as a Second Language

The Vocational English as a Second Language activity is reported when participants are engaged in English as a Second Language course that is part of a job skills training program. The course must be of limited duration and be a necessary or regular part of the job skills training. English as a Second Language is a course of study intended to teach English skills related to reading, writing, speaking, and listening to students whose primary language is not English.

W-2 Program - Vocational Literacy Skills

The Vocational Literacy Skills activity is reported when participants are engaged in a literacy skills course that is part of a job skills training program. The course must be of limited duration and be a necessary or regular part of the job skills training. Vocational Literacy Skills is a course aimed at teaching reading, writing, math, and communication skills necessary to prepare a participant to participate in job skills training. Instruction may be provided in a formal educational institution, through a literacy council or through another provider.

Up to one hour of unsupervised study time for each hour of class time plus supervised study time also may be assigned under Technical College, Job Skills Training, Vocational Adult Basic Education, Vocational English as a Second Language, or Vocational Literacy Skills activities.

9. Job Skills Training Directly Related to Employment

W-2 Program - Adult Basic Education

This activity is reported when participants are engaged in an Adult Basic Education course that is not tied to participation in a job skills training activity identified above. Adult Basic Education is instruction designed to focus on the areas of reading, mathematics, communication skills, social studies, physical sciences, health, and career education. Adult Basic Education consists of three levels:

Level 1 or Beginning Adult Basic Education: Instruction designed for adults whose academic functioning level is comparable to grades 0 – 5.9.

Level 2 or Intermediate Adult Basic Education: Instruction designed for adults whose academic functioning level is comparable to grades 6.0 – 8.9.

Level 3 or Adult Secondary Education: Instruction which delivers competencies, academic or occupational, comparable to that offered in secondary schools (grades 9.0 – 12.9).

Up to one hour unsupervised study time for each hour of class time plus supervised study time also may be assigned under Adult Basic Education.

W-2 Program - English as a Second Language

This activity is reported when participants are engaged in English as a Second Language course that is not tied to participation in a job skills training activity identified above. English as a Second Language is a course of study intended to teach English skills related to reading, writing, speaking, and listening to students whose primary language is not English. The purpose of assigning English as a Second Language is to prepare participants for employment.

Up to one hour unsupervised study time for each hour of class time plus supervised study time also may be assigned under English as a Second Language.

W-2 Program - Literacy Skills

This activity is reported when participants are engaged in a literacy skills course that is not tied to participation in a job skills training activity identified above. Literacy Skills is a course aimed at teaching reading, writing, math, and communication skills necessary to prepare a participant to participate in Adult Basic Education, occupational programs, or unsubsidized employment. Instruction may be provided in a formal educational institution, through a literacy council, or through another provider.

Up to one hour unsupervised study time for each hour of class time plus supervised study time also may be assigned under Literacy Skills.

10. Education Directly Related to Employment (in the case of a recipient who has not received a high school diploma or a certificate of high school equivalency)

a) W-2 Program - Literacy Skills

This activity is reported for W-2 participants who are engaged in a literacy skills course that is not tied to participation in a job skills training activity identified above. Literacy skills is a course of study aimed at teaching reading, writing, math, and communication skills necessary to prepare an individual to participate in Adult Basic Education, occupational programs, or unsubsidized employment. Instruction may be provided in a formal educational institution, through a literacy council, or through another provider.

Up to one hour unsupervised study time for each hour of class time plus supervised study time also may be assigned under Literacy Skills.

b) W-2 Program - Adult Basic Education

This activity is reported for participants who are engaged in an Adult Basic Education course that is not tied to participation in a job skills training activity identified above. Adult Basic Education is instruction designed to focus on the areas of reading, mathematics, communication skills, social studies, physical sciences, health, and career education. Adult Basic Education consists of three levels:

Level 1, or Beginning Adult Basic Education: Instruction designed for adults whose academic functioning level is comparable to grades 0 – 5.9.

Level 2, or Intermediate Adult Basic Education: Instruction designed for adults whose academic functioning level is comparable to grades 6.0 – 8.9.

Level 3, or Adult Secondary Education: Instruction which delivers competencies, academic or occupational, comparable to that offered in secondary schools (grades 9.0 – 12.9).

Up to one hour unsupervised study time for each hour of class time plus supervised study time also may be assigned under Adult Basic Education.

c) W-2 Program - English as a Second Language

This activity is reported when participants are engaged in English as a Second Language course that is not tied to participation in a job skills training activity identified above. English as a Second Language is a course of study intended to teach English skills related to reading, writing, speaking, and listening to students whose primary language is not English. The purpose of assigning English as a Second Language is to prepare participants for employment.

Up to one hour unsupervised study time for each hour of class time plus supervised study time also may be assigned under English as a Second Language.

11. Satisfactory Attendance at Secondary School (or in a course of study leading to a certificate of General Equivalence)

W-2 Program - General Educational Development

This activity is reported when participants are receiving instruction designed to prepare adults for the Tests of General Educational Development (GED). A Certificate of General Educational Development is issued by the Wisconsin Department of Public Instruction (DPI) upon attainment of satisfactory scores on the GED tests. A person must be a Wisconsin resident who is at least 18 years and six months old or whose high school class has already graduated in order to take the GED tests.

When 18- or 19-year old Community Service Job (CSJ) participants are attending high school or enrolled in a GED course, those hours count toward the work training activity requirements.

Up to one hour unsupervised study time for each hour of class time plus supervised study time also may be assigned under General Educational Development.

W-2 Program - High School Equivalency Diploma

This activity is reported when participants are enrolled in adult educational activities designed to prepare adults to take the tests and courses that lead to a High School Equivalency Diploma (HSED). An HSED is earned by taking all of the GED tests and a health, citizenship, employability skills, and career-awareness program or completing any missing high school credits. Additional information on HSED or GED can be obtained from the Wisconsin DPI website at: http://dpi.state.wi.us/ged_hsed/gedhsed.html.

When 18- or 19-year old CSJ participants are attending high school or enrolled in HSED courses, those hours count toward the work training activity requirements.

Up to one hour unsupervised study time for each hour of class time plus supervised study time also may be assigned under High School Equivalency Diploma.

W-2 Program - Regular School (K-12)

This activity is reported when participants are enrolled in an education program (kindergarten through 12th grade levels): at a public or private school; at a Wisconsin Technical College System (WTCS) school in a program that will include a high school diploma; or through a Wisconsin DPI registered home educational program including home based and home school instruction.

When 18- or 19-year old CSJ participants are attending regular school, those hours count toward the work training activity requirements.

Up to one hour unsupervised study time for each hour of class time plus supervised study time also may be assigned under Regular School (K-12).

12. Providing child care services to an individual who is participating in a community service program

Wisconsin did not report any Community Service Program activities in FFY 09 and, therefore the provision of child care services is not applicable.

2. A description of the transitional services provided to families no longer receiving assistance due to employment.

Indicate the kinds of help provided to working families that received, but no longer receive, "assistance" as defined in 45 CFR 260.31.

W-2 Program - Follow-up Case Management Services

Follow-up case management services are available to W-2 participants who have attained unsubsidized employment and therefore are no longer financially eligible for W-2 cash assistance and support services. W-2 agencies may provide follow-up case management services beyond the mandatory twelve-month period regardless of the individual's income and asset levels.

The follow-up case management services may include:

- Employment skills training;
- Job counseling and support;
- Supportive service referrals;
- Career development;
- Job search assistance;
- Rapid reattachment services;
- English-as-a-Second Language classes if the W-2 agency determines that the course will facilitate the individual's efforts to retain employment;
- A course of study meeting the standards for the granting of a declaration of equivalency of high school graduation; or
- Other remedial education courses.

Wisconsin encourages the local W-2 agencies to provide services beyond the twelve-month period to prevent recidivism and ensure employment stability. There is no time limit on these services.

3. A description of how the State will reduce the amount of assistance payable to a family when an individual refuses to engage in work without good cause pursuant to 45 CFR 261.14 of this chapter.

W-2 Program - Hourly Payment Reductions

Wisconsin includes two different monthly maximum payment levels under the W-2 program. A monthly Community Service Job (CSJ) placement includes a maximum benefit of \$673 with a reduction of \$5.15 for each hour that the participant fails, without good cause, to participate in assigned activities.

A monthly W-2 Transition (W-2T) benefit is \$628 with a reduction of \$5.15 for each hour that the participant fails without good cause to participate in assigned activities.

W-2 Program - Penalties/Strikes

Effective October 31, 2009, the Biennial Budget Act, 2009 Wisconsin Act 23, eliminated W-2 strikes. Prior to the elimination of strikes, a participant who failed or refused, without good cause to participate in a W-2 employment position may have accumulated strikes. A participant who failed or refused to participate three times in any W-2 employment position activity was ineligible to participate in that employment position for life. A participant did not accumulate strikes each time an hourly reduction was applied. The Financial and Employment Planner used strikes as an employer would use formal suspensions versus a less severe form of discipline such as verbal reprimand or letter of instruction where clarification of policy would suffice. Strikes were a more severe indicator of non-participation than an hourly reduction.

4. **The average monthly number of payments for child care services made by the State through the use of disregards.**

Wisconsin does not use a system of disregards to determine eligibility for child care assistance. Child care assistance is available to all working families at or below 185 percent of the Federal Poverty Level (FPL) at the time of their initial application and at or below 200 percent of the FPL once the family is receiving child care assistance.

5. **If the state has adopted the Family Violence Option and wants Federal recognition of its good cause domestic violence waivers under 45 CFR 260.50-58, then provide (a) a description of the strategies and procedures in place to ensure that victims of domestic violence receive appropriate alternative services and (b) an aggregate figure for the total number of good cause domestic waivers granted.**

The total number of federally recognized good cause domestic violence waivers granted equals the number actually granted during the fiscal year of this report plus any granted in a prior fiscal year that are still in effect during the fiscal year of this report.

Wisconsin has adopted the Family Violence Option. However, Wisconsin has found that it is counterproductive to categorically waive all program requirements for those who are the most in need of help, such as victims of domestic violence. Wisconsin does waive child support cooperation requirements for victims of domestic violence. The Barriers Screening Tool (BST) provides for screening and assessing W-2 participants for domestic violence issues. If domestic violence is identified as an issue, W-2 agencies must work closely with victims of domestic violence to ensure that these individuals are receiving appropriate services. Domestic violence victims who reach certain time limits may receive a time limit extension if there is an identified need to continue receiving W-2 services.

6. **A description of any non-recurrent, short-term benefits (as defined in 45 CFR 260.31(b)(1)) provided, including:**
 - (i) **The eligibility criteria associated with such benefits, including any restrictions on the amount, duration, or frequency of payments;**

- (ii) Any policies that limit such payments to families that are eligible for TANF assistance or that have the effect of delaying or suspending a family's eligibility for assistance.
- (iii) Any procedures or activities developed under the TANF program to ensure that individuals diverted from assistance receive information about, referrals to, or access to other program benefits (such as Medicaid and food stamps) that might help them make the transition from welfare to work.

Emergency Assistance

The Emergency Assistance (EA) program is intended to meet the immediate needs of needy families with children who are experiencing a current emergency. The emergency must be due to fire, flood, natural disaster, energy crisis, impending homelessness (including foreclosure), or homelessness. Financial eligibility is established at 115 percent of the federal poverty level. Assistance is available to a family once every 12-months. W-2 local agencies are responsible for administration of EA.

Earned Income Tax Credit

Wisconsin provides a refundable Earned Income Tax Credit (EITC) to low-income working families with children. The Wisconsin EITC amount per family is based on a percentage of the federal EITC with adjustments made for family size. Under the Wisconsin program, persons may be eligible to receive the tax credit if they or their spouse worked full- or part-time during the tax year, had at least one qualifying child, were a full-year resident of Wisconsin, and qualified for the federal EITC. The state program is funded from a sum sufficient, general purpose revenue appropriation, and federal TANF funds.

Job Access Loans

Job Access Loans (JALs) are short-term, no interest loans designed to meet expenses related to obtaining or maintaining employment. JALs are intended for individuals needing assistance because of a discrete financial crisis that cannot be resolved with personal resources and other funding sources are not available. The individual must meet the same financial (115% of the federal poverty level) and non-financial eligibility conditions as required under the W-2 program.

Custodial Parent of an Infant

Under Wisconsin Works (W-2), a custodial parent of a child 12 weeks old or less who meets the financial and non-financial eligibility requirements for W-2 employment positions may receive a monthly payment of \$673. During those 12 weeks, the parent is not required to participate in an employment position under the W-2 program unless s/he volunteers to participate. A parent may receive the Custodial Parent of an Infant payment only if no other adult member of the custodial parent's W-2 group is participating, or eligible to participate in, a W-2 employment position or working in an unsubsidized job. At the end of the 12-week period, the custodial parent is expected to join the workforce or participate in a W-2 employment position.

W-2 Emergency Payments

W-2 participants who are eligible to receive a cash assistance payment may receive an Emergency Payment upon determination of eligibility if there will be a delay in the family receiving their first payment and this delay will cause a hardship for the family.

Public Information Procedures

Wisconsin state legislation requires that a local W-2 agency provide to every individual, who inquires about assistance, a description of benefits and services available at the W-2 agency to all individuals who ask for assistance. The handout is a brochure titled *Benefits and Services Offered at Wisconsin Works (W-2) Agencies* and can be found at:

http://dcf.wisconsin.gov/publications/pdf/DCF_p_dwsp11890.pdf.

7. A description of the grievance procedures the State has established and is maintaining to resolve displacement complaints, pursuant to section 407(f) (3) of the Social Security Act. This description must include the name of the State agency with the lead responsibility for administering this provision and explanations of how the State has notified the public about these procedures and how an individual can register a complaint.

The Wisconsin Department of Children and Families, W-2 Manual, Chapter 9, describes the employee displacement grievance procedures. This may be found at the department's website at the following address: <http://dcf.wisconsin.gov/w2/manual/default.htm>.

8. Summary of State programs and activities directed at the third and fourth statutory purposes of TANF (as specified at 45 CFR 206.20 (c) and (d) of this chapter).

- a. *Summarize below the State programs and activities directed at prevention and reducing the incidence of out-of-wedlock pregnancies and establishing annual numerical goals for preventing and reducing the incidence of these pregnancies (TANF purpose 3):*

Prevention of Non-marital and Single Parent Pregnancies

- 1) The Wisconsin Department of Children and Families (DCF) in conjunction with the Wisconsin Department of Health Services (DHS) developed the following dual strategies, consistent with the State Public Health Plan for addressing adolescent pregnancy prevention by:
- Encouraging and promoting delayed sexual activity; and
 - Providing access to confidential contraceptive and related reproductive health services to prevent unintended pregnancy among sexually active adolescents

The Wisconsin Adolescent Pregnancy Prevention Committee (APPC) is one of Wisconsin's initiatives for achieving the goal of reduced adolescent pregnancy. The APPC is co-chaired by the Wisconsin Department of Children and Families (DCF) and the Wisconsin Department of Health Services (DHS) and works in partnership with the Wisconsin Department of Public Instruction (DPI) and a broad range of public and private provider agencies and stakeholders from around the state in the areas of teen pregnancy prevention, abstinence education, and Human Immunodeficiency Virus (HIV)/Sexually Transmitted Diseases (STD) intervention. The link to the APPC website is: <http://dhs.wisconsin.gov/teenpregnancy/appc/index.htm>.

- 2) The Wisconsin Family Planning Waiver Program is a Medicaid initiative that helps low-income women avoid unintended pregnancy and obtain family planning health care services. The waiver program is for women between the ages of 15 and 44 whose income does not exceed 185 percent of the federal poverty level (FPL). It covers selected family planning services, including free contraceptive services and supplies, initial family planning office visits, and tests and treatment for STDs. The program is administered by the Wisconsin DHS.

Additionally, under the Medicaid program, two targeted strategies to address reproductive health disparities among African American adolescents, ages 15 to 19, are the Milwaukee Adolescent Pregnancy Prevention Partnership and Milwaukee Adolescent Sexual Health Initiatives. These Initiatives are designed to reduce adolescent pregnancy by increasing this population's access and enrollment to the Family Planning Waiver Program. These Initiatives also are designed to increase efforts to reduce STDs in Milwaukee's high risk neighborhoods.

3) Wisconsin provides funding to the Boys & Girls Club of America to provide services through their Gang Outreach Program. The project represents 26 distinct Boys & Girls Club organizations with 35 program sites located throughout the State of Wisconsin. The objectives of the program are to improve the social, academic and employment skills of youth from low-income families, from five to 18 years of age, whose family income does not exceed 200 percent of the FPL. The long-term goal of the Boys & Girls Club program is to help participants realize their full potential as productive, responsible, and caring citizens.

4) Under the administration of the Wisconsin DCF, the Brighter Futures Initiative awards state-funded grants to nonprofit corporations and public agencies in Milwaukee County, and county social services agencies in other counties and Native American tribes or bands. The purpose of the grants are to fund programs for the prevention of youth violence, delinquency, youth alcohol and other drug use, child abuse and neglect, and adolescent pregnancy, and for the promotion of adolescent self-sufficiency, encouraging high school graduation, vocational preparedness, improved social and other interpersonal skills, and responsible decision-making. The Brighter Futures Initiative is based on strengthening youth developmental assets, parenting skills, and encouraging community collaborative partnerships.

b. Summarize below the State programs and activities directed at encouraging the formation and maintenance of two-parent families (TANF purpose 4):

Formation and Maintenance of Two-Parent Families

1) Under the administration of the Wisconsin DCF, the Safety Services program provides in-home safety services to families referred by the assessment units of the child welfare system in Milwaukee County. DCF contracts with a safety service coordinator for each of the three neighborhood service delivery sites. These coordinators are responsible for managing the safety services program and arranging for services to families as needed.

During the period of service, an assigned safety services manager and provider work with the family to assist them in controlling for child safety, stabilizing family functioning, and accessing necessary formal and informal supports. Families receive services that are appropriate to their specific situation as determined by the assessment social worker and the safety services manager.

2) Under the administration of the Wisconsin DCF, the state contracts with the Milwaukee Health Department for the provision of child welfare prevention services for the purpose of preventing child abuse and neglect in Milwaukee County through the Empowering Families – Milwaukee home visiting program. This program is targeted to the highest need areas of the city to provide support services and referrals to pregnant and post-partum women.

3) Under the administration of the Wisconsin DCF, the state's Brighter Futures initiative provides adolescents with decision-making skills, anger management skills, mentoring, and support for completing high school. Brighter Future agencies in Milwaukee offer a variety of parenting and relationship building projects to strengthen parenting skills and encourage participation by fathers.

4) The Wisconsin DCF also administers a home-visiting program to prevent child abuse and neglect in nine counties and one Indian tribe through the state-funded Family Foundations Program. This home visiting program has differing characteristics from one agency to another but overall the program stresses long-term outcomes including changes in parent knowledge and behavior, decreased stress, better family functioning, and access and referral to needed services.

9. An estimate of the total number of individuals who have participated in subsidized employment under 261.30(b) or (c) of this chapter.

In FFY 10, W-2 Trial Jobs (subsidized employment) included a total of 76 individuals over the 12-month period with a monthly average of 15 placements. The Real Work Real Pay (RWRP) subsidized employment pilot project included a total of 21 individuals with a monthly average of 16 placements for the October 1 – December 31, 2009 time period. Note: The RWRP pilot project ended December 31, 2009.

Attachment B

Annual Report on State Maintenance-of-Effort Programs: Form ACF-204

State Wisconsin

Fiscal Year 2010

Date Submitted 12/++/10

Provide the following information for **EACH PROGRAM** (according to the nature of the benefit or service provided) for which the State claims MOE expenditures. Complete and submit this report in accordance with the attached instructions.

- 1.(a) Name of Benefit or Service Program: W-2 Benefits
2. Description of the Major Program Benefits, Services, and Activities: **Wisconsin provides cash assistance to W-2 participants who qualify. A maximum monthly benefit amount of \$673 or \$628 is available. Wisconsin includes Qualified Aliens (a state option) and provides for their benefits and services with 100% state funds.**
3. Purpose(s) of Benefit or Service Program: **TANF Purpose (a): Provide assistance to needy families so that children may be cared for in their own homes or in the homes of relatives.**
4. Program Type (Check one)
☒ This Program is operated under the TANF program.
☐ This Program is a Separate State program.
5. Description of Work Activities (Complete only if this program is a Separate State program):
6. Total State Expenditures for the Program for the Fiscal Year: 24,690,572
7. Total State MOE Expenditures under the Program for the Fiscal Year: 24,690,572
8. Total Number of Families Served under the Program with MOE funds: 10,906
This last figure represents (check one):
☒ The average monthly total for the fiscal year.
☐ The total served over the fiscal year.
9. Financial Eligibility Criteria for Receiving MOE-funded Program Benefits or Services: **115% of the federal poverty level.**
10. Prior Program Authorization: Was this program authorized and allowable under prior law? (check one)

Yes _____ No **x**

11. Total Program Expenditures in FY 1995: **\$0**

(NOTE: provide only if response on question 10 is No)

- 1.(b) Name of Benefit or Service Program: **Domestic Violence Services**
2. Description of the Major Program Benefits, Services, and Activities: **Wisconsin provides grants to local domestic violence service providers to assist victims of domestic violence that may have suffered from physical, sexual, economic, emotional, and/or psychological abuse from an intimate partner or family member. Services are provided to adults and children.**
3. Purpose(s) of Benefit or Service Program: **TANF Purpose (a): Provide assistance to needy families so that children may be cared for in their own homes or in the homes of relatives.**
4. Program Type (Check one)
- ☒ This Program is operated under the TANF program.
- ☐ This Program is a Separate State program.
5. Description of Work Activities (Complete only if this program is a Separate State program):
6. Total State Expenditures for the Program for the Fiscal Year: **4,773,371**
7. Total State MOE Expenditures under the Program for the Fiscal Year: **4,773,371**
8. Total Number of Families Served under the Program with MOE funds: **1,131**
- This last figure represents (check one):
- ☐ The average monthly total for the fiscal year.
- ☒ The total served over the fiscal year.
9. Financial Eligibility Criteria for Receiving MOE-funded Program Benefits or Services: **250% of the federal poverty level and a minor child in the household.**
10. Prior Program Authorization: Was this program authorized and allowable under prior law? (check one)
- Yes ☒ No ☐
11. Total Program Expenditures in FY 1995:
(NOTE: provide only if response on question 10 is No)

- 1.(c) Name of Benefit or Service Program: Brighter Futures
2. Description of the Major Program Benefits, Services, and Activities: **Grants are provided to local agencies for the purpose of preventing and reducing the incidence of youth violence; youth alcohol and other drug abuse; child abuse and neglect; non-marital pregnancy; and to increase adolescent self-sufficiency by encouraging high school graduation, vocational preparedness, improved social and other interpersonal skills and responsible decision making.**
3. Purpose(s) of Benefit or Service Program: **TANF Purposes (c): Prevent and reduce the incidence of out-of-wedlock pregnancies and establish annual numerical goals for preventing and reducing the incidence of these pregnancies; and (d): Encourage the formation and maintenance of two-parent families.**
4. Program Type (Check one)
- ☒ This Program is operated under the TANF program.
- ☐ This Program is a Separate State program.
5. Description of Work Activities (Complete only if this program is a Separate State program):
6. Total State Expenditures for the Program for the Fiscal Year: 730,643
7. Total State MOE Expenditures under the Program for the Fiscal Year: 730,643
8. Total Number of Families Served under the Program with MOE funds: 18,812
- This last figure represents (check one):
- ☐ The average monthly total for the fiscal year.
- ☒ The total served over the fiscal year.
9. Financial Eligibility Criteria for Receiving MOE-funded Program Benefits or Services: **Grantees must target service delivery to the most vulnerable populations which include families from the lowest income neighborhoods of their service delivery areas; also, these services support fatherhood initiatives and two-parent families as a stabilizing force in the lives of children.**
10. Prior Program Authorization: Was this program authorized and allowable under prior law? (check one)
- Yes ☐ No ☒
11. Total Program Expenditures in FY 1995: \$0
(NOTE: provide only if response on question 10 is No)

- 1.(d) Name of Benefit or Service Program: **Earned Income Tax Credit**
2. Description of the Major Program Benefits, Services, and Activities: **Wisconsin provides a state refundable earned income tax credit (EITC) to low-income working families.**
3. Purpose(s) of Benefit or Service Program: **TANF Purpose (b): End the dependence of needy parents on government benefits by promoting job preparation, work, and marriage.**
4. Program Type (Check one)
- ☒ This Program is operated under the TANF program.
- ☐ This Program is a Separate State program.
5. Description of Work Activities (Complete only if this program is a Separate State program):
6. Total State Expenditures for the Program for the Fiscal Year: **32,795,588**
7. Total State MOE Expenditures under the Program for the Fiscal Year: **32,795,588**
8. Total Number of Families Served under the Program with MOE funds: **64,585**
- This last figure represents (check one):
- ☐ The average monthly total for the fiscal year.
- ☒ The total served over the fiscal year.
9. Financial Eligibility Criteria for Receiving MOE-funded Program Benefits or Services: **Must be eligible for the federal EITC.**
10. Prior Program Authorization: Was this program authorized and allowable under prior law? (check one)
- Yes ☒ No ☐
11. Total Program Expenditures in FY 1995:
(NOTE: provide only if response on question 10 is No)

- 1.(e) Name of Benefit or Service Program: Child Care
2. Description of the Major Program Benefits, Services, and Activities: **The state provides child care subsidies to families whose income is less than 185% of the FPL regardless of whether they are or have been eligible for W-2. Families may remain eligible for child care subsidies up to income limits of 200% of the FPL.**
3. Purpose(s) of Benefit or Service Program: **TANF Purpose (b): End the dependence of needy parents on government benefits by promoting job preparation, work, and marriage.**
4. Program Type. (Check one)
- ☒ This Program is operated under the TANF program.
- ☐ This Program is a Separate State program.
5. Description of Work Activities (Complete only if this program is a Separate State program):
6. Total State Expenditures for the Program for the Fiscal Year: 98,510,742 ~~\$112,878,182~~
7. Total State MOE Expenditures under the Program for the Fiscal Year: 98,510,742 ~~\$112,878,182~~
8. Total Number of Families Served under the Program with MOE Funds: 32,124
- This last figure represents (check one):
- ☒ The average monthly total for the fiscal year.
- ☐ The total served over the fiscal year.
9. Financial Eligibility Criteria for Receiving MOE-funded Program Benefits or Services: **Initial eligibility is at or below 185% of the Federal Poverty Level (FPL); Ongoing eligibility is at or below 200% of the FPL.**
10. Prior Program Authorization: Was this program authorized and allowable under prior law? (check one)
- Yes ☐ No ☒
11. Total Program Expenditures in FY 1995: \$0
- (NOTE: provide only if response on question 10 is No)

- 1.(f) Name of Benefit or Service Program: **Children First**
2. Description of the Major Program Benefits, Services, and Activities: **The Children First program provides grants to local agencies for the purpose of providing support services to unemployed or underemployed non-custodial parents who are behind in their child support payments. Participation in the program requires a court order.**
3. Purpose(s) of Benefit or Service Program: **TANF Purpose (b): End the dependence of needy parents on government benefits by promoting job preparation, work, and marriage.**
4. Program Type (Check one)
- ☒ This Program is operated under the TANF program.
- ☐ This Program is a Separate State program.
5. Description of Work Activities (Complete only if this program is a Separate State program):
6. Total State Expenditures for the Program for the Fiscal Year: **1,100,420**
7. Total State MOE Expenditures under the Program for the Fiscal Year: **1,100,420**
8. Total Number of Families Served under the Program with MOE funds: **1,256**
- This last figure represents (check one):
- ☒ The average monthly total for the fiscal year.
- ☐ The total served over the fiscal year.
9. Financial Eligibility Criteria for Receiving MOE-funded Program Benefits or Services: **No financial resources available to pay child support and unemployed or underemployed.**
10. Prior Program Authorization: Was this program authorized and allowable under prior law? (check one)
- Yes ☐ No ☒
11. Total Program Expenditures in FY 1995: **\$0**
(NOTE: provide only if response on question 10 is No)

- 1.(g) Name of Benefit or Service Program: **Job Access Loans**
2. Description of the Major Program Benefits, Services, and Activities: **Job Access Loans are short-term interest-free loans that are intended to meet immediate and discrete expenses that are related to obtaining employment (i.e. car repairs, drivers license fees, clothing/uniforms, etc.)**
3. Purpose(s) of Benefit or Service Program: **TANF Purpose (b): End the dependence of needy parents on government benefits by promoting job preparation, work, and marriage.**
4. Program Type (Check one)
- ☒ This Program is operated under the TANF program.
- ☐ This Program is a Separate State program.
5. Description of Work Activities (Complete only if this program is a Separate State program):
6. Total State Expenditures for the Program for the Fiscal Year: **828,106**
7. Total State MOE Expenditures under the Program for the Fiscal Year: **828,106**
8. Total Number of Families Served under the Program with MOE funds: **4,657**
- This last figure represents (check one):
- ☐ The average monthly total for the fiscal year.
- ☒ The total served over the fiscal year.
9. Financial Eligibility Criteria for Receiving MOE-funded Program Benefits or Services: **115% of the federal poverty level.**
10. Prior Program Authorization: Was this program authorized and allowable under prior law? (check one)
- Yes ☐ No ☒
11. Total Program Expenditures in FY 1995: **\$0**
(NOTE: provide only if response on question 10 is No)

- 1.(h) Name of Benefit or Service Program: Local W-2 Agencies
2. Description of the Major Program Benefits, Services, and Activities: **Local public W-2 agencies (county agencies), private non-profit and private for profit W-2 agencies contract with the state administering agency for eligibility and service delivery of W-2 benefits and support services. The following expenditures include the cost of local administration and services to needy families.**
3. Purpose(s) of Benefit or Service Program: **TANF Purposes (a): Provide assistance to needy families so that children may be cared for in their own homes or in the homes of relatives; and (b): End the dependence of needy parents on government benefits by promoting job preparation, work, and marriage.**
4. Program Type (Check one)
- ☒ This Program is operated under the TANF program.
- ☐ This Program is a Separate State program.
5. Description of Work Activities (Complete only if this program is a Separate State program):
6. Total State Expenditures for the Program for the Fiscal Year: 30,933,670
7. Total State MOE Expenditures under the Program for the Fiscal Year: 30,933,670
8. Total Number of Families Served under the Program with MOE funds: 13,512
- This last figure represents (check one):
- ☒ The average monthly total for the fiscal year.
- ☐ The total served over the fiscal year.
9. Financial Eligibility Criteria for Receiving MOE-funded Program Benefits or Services: **115% of the federal poverty level.**
10. Prior Program Authorization: Was this program authorized and allowable under prior law? (check one)
- Yes ☐ No ☒
11. Total Program Expenditures in FY 1995: \$0
(NOTE: provide only if response on question 10 is No)

- 1.(i) Name of Benefit or Service Program: Emergency Assistance
2. Description of the Major Program Benefits, Services, and Activities: **Emergency assistance is available to needy families if the emergency is due to fire, flood, natural disaster, energy crisis, impending homelessness, or homelessness. Families may be eligible for emergency assistance once in a 12-month period.**
3. Purpose(s) of Benefit or Service Program: **TANF Purpose (a): Provide assistance to needy families so that children may be cared for in their own homes or in the homes of relatives.**
4. Program Type (Check one)
- ☒ This Program is operated under the TANF program.
- ☐ This Program is a Separate State program.
5. Description of Work Activities (Complete only if this program is a Separate State program):
6. Total State Expenditures for the Program for the Fiscal Year: 4,419,538
7. Total State MOE Expenditures under the Program for the Fiscal Year: 4,419,538
8. Total Number of Families Served under the Program with MOE funds: 12,926
- This last figure represents (check one):
- ☐ The average monthly total for the fiscal year.
- ☒ The total served over the fiscal year.
9. Financial Eligibility Criteria for Receiving MOE-funded Program Benefits or Services: **115% of the federal poverty level.**
10. Prior Program Authorization: Was this program authorized and allowable under prior law? (check one)
- Yes ☐ No ☒
11. Total Program Expenditures in FY 1995: \$0
(NOTE: provide only if response on question 10 is No)

- 1.(j) Name of Benefit or Service Program: State Administration
2. Description of the Major Program Benefits, Services, and Activities: **State administration includes the state agency costs of administering the W-2 program and related TANF programs, such as, emergency assistance, job access loans, and kinship care.**
3. Purpose(s) of Benefit or Service Program: **TANF Purposes (a): Provide assistance to needy families so that children may be cared for in their own homes or in the homes of relatives; (b): End the dependence of needy parents on government benefits by promoting job preparation, work, and marriage; (c): Prevent and reduce the incidence of out-of-wedlock pregnancies and establish annual numerical goals for preventing and reducing the incidence of these pregnancies; and (d): Encourage the formation and maintenance of two-parent families.**
4. Program Type (Check one)
- ☒ This Program is operated under the TANF program.
- ☐ This Program is a Separate State program.
5. Description of Work Activities (Complete only if this program is a Separate State program):
6. Total State Expenditures for the Program for the Fiscal Year: 768,643
7. Total State MOE Expenditures under the Program for the Fiscal Year: 768,643
8. Total Number of Families Served under the Program with MOE funds: 13,512
- This last figure represents (check one):
- ☒ The average monthly total for the fiscal year.
- ☐ The total served over the fiscal year.
9. Financial Eligibility Criteria for Receiving MOE-funded Program Benefits or Services: **115% - 250% of the federal poverty level.**
10. Prior Program Authorization: Was this program authorized and allowable under prior law? (check one)
- Yes ☐ No ☒
11. Total Program Expenditures in FY 1995: \$0
(NOTE: provide only if response on question 10 is No)

- 1.(k) Name of Benefit or Service Program: Child Support Pass Through
2. Description of the Major Program Benefits, Services, and Activities: **Prior to October 1, 2010, Wisconsin provided W-2 recipients with the state share (42.35%) of child support collected on their behalf. Note: Effective October 1, 2010 the state will provide 75% of child support collected to W-2 participants.**
3. Purpose(s) of Benefit or Service Program: **TANF Purposes (a): Provide assistance to needy families so that children may be cared for in their own homes or in the homes of relatives; and (b): End the dependence of needy parents on government benefits by promoting job preparation, work, and marriage.**
4. Program Type (Check one)
- ☒ This Program is operated under the TANF program.
- ☐ This Program is a Separate State program.
5. Description of Work Activities (Complete only if this program is a Separate State program):
6. Total State Expenditures for the Program for the Fiscal Year: 1,953,948
7. Total State MOE Expenditures under the Program for the Fiscal Year: 1,953,948
8. Total Number of Families Served under the Program with MOE funds: 6,807
- This last figure represents (check one):
- ☐ The average monthly total for the fiscal year.
- ☒ The total served over the fiscal year.
9. Financial Eligibility Criteria for Receiving MOE-funded Program Benefits or Services: **115% of the federal poverty level.**
10. Prior Program Authorization: Was this program authorized and allowable under prior law? (check one)
- Yes ☐ No ☒
11. Total Program Expenditures in FY 1995: \$0
(NOTE: provide only if response on question 10 is No)

1.(l) Name of Benefit or Service Program: Milwaukee County Alcohol and Other Drug Abuse Services

2. Description of the Major Program Benefits, Services, and Activities: **Wisconsin contracts with Milwaukee County to provide alcohol and other drug abuse services to TANF eligible individuals without financial resources for a wide range of substance use disorder treatment and recovery support services. Special population groups for priority of services include: pregnant women and W-2 participants.**

3. Purpose(s) of Benefit or Service Program: **TANF Purposes (a): Provide assistance to needy families so that children may be cared for in their own homes or in the homes of relatives; (b): End the dependence of needy parents on government benefits by promoting job preparation, work, and marriage; (c): Prevent and reduce the incidence of out-of-wedlock pregnancies and establish annual numerical goals for preventing and reducing the incidence of these pregnancies; and (d): Encourage the formation and maintenance of two-parent families.**

4. Program Type (Check one)

 x This Program is operated under the TANF program.

 This Program is a Separate State program.

5. Description of Work Activities (Complete only if this program is a Separate State program):

6. Total State Expenditures for the Program for the Fiscal Year: 4,016,343

7. Total State MOE Expenditures under the Program for the Fiscal Year: 4,016,343

8. Total Number of Families Served under the Program with MOE funds: 2,575

This last figure represents (check one):

 The average monthly total for the fiscal year.

 x The total served over the fiscal year.

9. Financial Eligibility Criteria for Receiving MOE-funded Program Benefits or Services: **200% of the federal poverty level.**

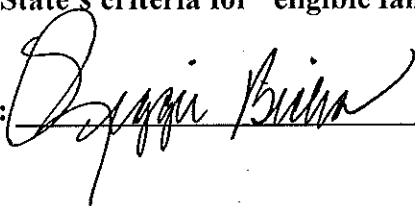
10. Prior Program Authorization: Was this program authorized and allowable under prior law? (check one)

Yes No x

11. Total Program Expenditures in FY 1995: \$0
(NOTE: provide only if response on question 10 is No)

This certifies that all families for which the State claims MOE expenditures for the fiscal year meet the State's criteria for "eligible families."

SIGNATURE: _____

A handwritten signature in cursive script, appearing to read "Reggie Bicha", written over a horizontal line.

NAME: Reggie L. Bicha

TITLE: Secretary, Wisconsin Department of Children and Families